



MLDS CENTER

Maryland Longitudinal Data System

Address 550 West Baltimore Street
Baltimore, MD 21201
Phone 410-706-2085
Email mlds.center@maryland.gov
Website www.MLDSCenter.org

MEMORANDUM

TO: MLDS Governing Board
FROM: Ross Goldstein, Executive Director
DATE: March 4, 2022
SUBJECT: Annual Review of the MLDS Governing Board Bylaws

Purpose

The purpose of this agenda item is to appoint the Vice-Chair and provide an opportunity to consider proposed bylaw changes.

Vice-Chair

Pursuant to section 2.3 of the MLDS Governing Bylaws, Governing Board members representing MSDE, MHEC, USM, DJS, DHS, and Labor serve a rotating one year term as Vice-Chair. Based on the rotation schedule in section 2.3C, State Superintendent of Schools Mohammed Choudhury will be the next Vice-Chair of the Governing Board, with his appointment at the March 2022 meeting. As stated in the bylaws, the Vice-Chair fulfills the role and duties of the Chair should the Chair be unavailable to do so.

Proposed Amendments and Additions

1. Addition of Article 7 - Organizational Placement and Location of the Center
 - a. The purpose of adding this new article to the bylaws is to document the organizational placement and location established by the Governing Board.
 - b. Under Education Article, §§ 24-702(c) and 24-704(g)(1), Annotated Code of Maryland, the Governing Board is required to establish the organizational placement and location of the MLDS Center. At the time of establishment, the Governing Board issued a request for proposals. Two proposals were received: one by state agencies and one by the University of Maryland, School of Social Work. The Governing Board ultimately requested that the proposals be combined resulting in the current organizational framework. These decisions have not been formally documented in any official capacity.
 - c. The article addresses the headquarters location, the establishment of the Research Branch with the University of Maryland, Baltimore, the requirement for liaisons with partner agencies, and the location of the Center's data system.
2. Changes/Updates
 - a. §2.3A(6) - adds the Secretary of Human Services to the Vice-Chair rotation schedule;
 - b. §2.3C - moves the rotation schedule from §5.7 to be included under the Vice-Chair section of the bylaws;
 - c. §5.1 - removes the requirement to "develop an implementation plan to phase in the establishment and operation of the system and the Center," since this task has been accomplished;
 - d. §5.2H - removes this provision since it is redundant of 5.2F; and
 - e. §5.3 - adds the CIO for DHS to the Cybersecurity Subcommittee.

Action

Appoint the Vice-Chair and approve proposed additions and changes.

**Bylaws of the Maryland Longitudinal Data System Governing
Board**

Approved - *pending*

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Article 1 – Adoption of Bylaws Generally

Section 1.1 – Definitions

- A. “Absence” means a duly appointed member is not present at or able to take part in a meeting.
- B. “Board” means the Governing Board of the Maryland Longitudinal Data System Center established under §24-704 of the Education Article.
- C. “Center” means the Maryland Longitudinal Data System Center established under §24-703 of the Education Article.
- D. “Director” means the Executive Director as provided under §24-703(d) of the Education Article.
- E. “Member” means a person as set forth in § 24-704(b) of the Education Article.
- F. “Quorum” means the presence of a majority of the members of the Board.
- G. “Supermajority” means 2/3 of the quorum present.
- H. “Vacancy” means a member was removed, died, or resigned from the Board.

Section 1.2 – Purpose

These bylaws, adopted by the members of the Board, provide the rules of governance for the Board during the conduct of all duties assigned under State law.

Section 1.3 – Enactment

- A. These bylaws shall be approved by a majority vote of the Board.
- B. In order to amend the bylaws, a member must make a motion and present the amendment during a regularly scheduled meeting of the Board. The motion to amend the bylaws must be approved by a majority vote of the Board.
- C. The bylaws shall be reviewed by the members of the Board on an annual basis at the first meeting of the calendar year.
- D. Members may propose changes to the bylaws at any time. If the bylaws are amended they will be voted and approved as provided by subsection A above.
- E. A copy of the approved bylaws and any amendments shall be available for public inspection.

Article 2 – Organization of the Board

Section 2.1 – Membership

- A. The membership of the Board shall be as established in §24-704(b) of the Education Article.
- B. The term of a Board Member appointed by the Governor shall be as established in §24-704(e) of the Education Article.
- C. Ex Officio Members or their designees, as set forth in §24-704(b)1-5, and 7-8 of the Education Article, shall serve as long as that Member holds his/her official position.

Section 2.2 -- Chair

- A. As required by § 24-704(d) of the Education Article, the Governor shall appoint a Chair of the Board from among its members.
- B. The duties of the Chair include:
 - 1. Running the Board meetings and setting agendas;
 - 2. Serving as the primary Board member spokesperson for media inquiries;
 - 3. Acting as the Board’s primary point of contact for the Director; and

4. Entering into contracts and agreements approved by the Board, including grants and interagency agreements, on behalf of the Board and the Center, unless otherwise delegated to the Executive Director in Section 5.4.

Section 2.3 – Vice-Chair

- A. Unless already serving as Chair, the following members of the Board shall serve a rotating one year term as the Vice-Chair, beginning with the enactment of these bylaws:
 1. The Secretary of Higher Education;
 2. The State Superintendent of Schools;
 3. The Secretary of Labor;
 4. Chancellor of the University System of Maryland;
 5. The Secretary of the Department of Juvenile Services; and
 6. The Secretary of the Department of Human Services.
- B. The Vice-Chair shall fulfill the role and duties of the Chair should the Chair be unavailable to do so.
- C. Rotation Schedule - The bylaws were first established, approved and went into effect for calendar year 2014. The vice-chair position rotates among the following ex officio board members:

1	Chancellor of the University System of Maryland	2020
2	Secretary of Juvenile Services	2021
3	Secretary of Higher Education [^]	
4	State Superintendent of Schools (Sec	2022
5	Secretary of Labor	2023
6	<u>Secretary of Human Services</u>	<u>2024</u>

[^]Secretary of Higher Education is the Chair of the Governing Board.

Section 2.4 – Designees

- A. The following members of the Board are entitled to appoint a designee to serve on the Board in their place:
 1. Secretary of Higher Education;
 2. The Chancellor of the University System of Maryland;
 3. The President of Morgan State University;
 4. The State Superintendent of Schools;
 5. The Secretary of the Department of Juvenile Services
 6. The Secretary of Labor;
 7. The Executive Director of the Maryland Association of Community Colleges;
and
 8. The President of the Maryland Independent College and University Association.
- B. Board members shall inform the Chair of who will serve as the member’s designee.

- C. Designees are authorized to fully participate and vote during meetings.

Article 3 – Meetings

Section 3.1 – Time and Location

- A. Regular meetings. The Board shall meet quarterly on the second Friday of:
 - 1. March;
 - 2. June;
 - 3. September; and
 - 4. December.
- B. Location. Unless circumstances dictate otherwise, Board meetings will be held in the Grasmick Building, 200 West Baltimore Street, Baltimore, Maryland. The Board may meet via a video conference application so long as members of the public are permitted to view the proceedings contemporaneously.
- C. Public Notice. Public notice of meetings must be provided prior to the meeting. Posting the meeting notice and agenda on the Center website constitutes public notice for purposes of this section in compliance with §3-302 of Md. Code, General Provisions Article. The notice provided shall clearly state whether the meeting will be taking place in-person or via an electronic platform.
- D. Cancellation of a regular meeting. The Chair may cancel a regular meeting of the Board. Reasonable notice of cancellation must be given prior to the meeting.
- E. Additional Meetings. In addition to the regularly scheduled meetings, the Chair of the Board may call an additional, non-scheduled meeting. However, no votes may be taken at an additional meeting unless 3 days of prior public notice were provided to all members, staff and the public. Notice of additional meetings shall be provided on the Center website as well as via distribution to a media contact list through the Communications Officer at the Office of the Attorney General. In the event that an additional meeting cannot be held in person, the notice given will contain a conference call number for members of the public to attend.

Section 3.2 – Rules of Order

- A. Quorum
 - 1. A quorum must be present in order to conduct official business of the Board.
 - 2. A quorum of the Board shall consist of a majority of the members of the Board.
 - 3. A member who is not able to physically attend a meeting may attend and participate by phone or video conference.
 - 4. In the event of a vacancy on the Board, a quorum shall consist of a majority of members currently serving on the Board.
 - 5. There shall be no effect on the quorum when a member of the Board abstains or declines to vote or if a member is disqualified from participating under section 4.1 of these bylaws.
- B. Public Testimony
 - 1. The allowance of public testimony at a meeting must be approved by the Chair.
 - 2. It is the preference of the Board that the public make a request to the Chair to provide testimony in advance of a meeting.

3. Each Board member shall receive notice of all requests to provide public testimony.
 4. Public Testimony shall be subject to a time limit set by the Chair.
- C. The Board, with the advice of counsel, shall follow the requirements of the Open Meetings Act as specified under Title 3, of the General Provisions Article¹.

Section 3.3 – Meeting Agenda

- A. Each Board meeting shall include, at a minimum, the following agenda items:
1. Declaration of Quorum Present;
 2. Approval of Prior Meeting Minutes;
 3. Additions to the Agenda;
 4. Center Output Report;
 5. Legal update (if appropriate);
 6. Old Business;
 7. New Business;
 8. Confirmation of Next Meeting; 9. Closed Session (if appropriate); and
 10. Adjournment.
- B. Additional items may be added to the agenda at the discretion of the Chair.
- C. The Director shall submit to the Board a written report of the activities of the Center since the last meeting. The report shall include information on personnel changes, meetings attended, significant correspondence received, and activities of each of the divisions of the Center.
- D. Minutes
1. Minutes shall be prepared by the Director.
 2. Closed meeting minutes shall include a summary of the meeting, the individuals in attendance, and the actions taken. The closed meeting minutes shall remain sealed unless the requirements of Md. Code, §3-306(c)(4) of the General Provisions Article are met. Only a summary of the closed meeting shall be provided and publicly available pursuant to Md. Code, §3-306(c)(2) of the General Provisions Article.
 3. If the Director does not attend the closed meeting, the assistant attorney general or one of the members shall be responsible for preparing the closed meeting summary and minutes.
 4. Meeting minutes shall be prepared and presented to all Board members promptly after the meeting. The authority to approve the meeting minutes in a draft form is delegated to the Chair. The Director shall post the draft meeting minutes on the Center website.
 5. At the next scheduled meeting, the Governing Board shall review and approve the minutes. The Director shall replace the draft minutes with the approved minutes on the Center's website.

Article 4 – Rules of Conduct

Section 4.1 – Ethics

- A. Members shall follow the provisions of the Maryland Ethics laws², including:

¹ For information and guidance on the Open Meetings Act, see the Attorney General's [Open Meetings Act Manual](#) (9 ed., December 2016).

² See the Maryland Public Ethics Law Summary provided by the State Ethics Commission.

1. By April 30th of each year, file the Financial Disclosure Statement³ required under § 5601 et seq. of the General Provisions Article; and
 2. Adhering to the prohibition against the solicitation or acceptance of gifts or honoraria as required under § 5-505 of the General Provisions Article.
- B. Disqualification due to Conflict of Interest
1. A member of the Board shall recuse himself or herself and may not participate as to a matter if the member:
 - i. Has a relative with an interest in the matter and the member knows of the interest;
 - ii. Is part of a business entity which has an interest in the matter;
 - iii. Is negotiating employment or has arranged prospective employment with a business entity which has an interest in the matter;
 - iv. Has a direct financial interest in the matter;
 - v. Has provided support through a contribution to or volunteering for or a candidate or petition that is the subject of the matter; or
 - vi. Otherwise believes that participation would create a conflict of interest.
 2. A member of the Board may seek the advice from the Ethics Commission as to the presence of a conflict of interest or other good cause for disqualification.
 3. If a member does not voluntarily recuse himself or herself, the other Board members may disqualify that member if a supermajority determines that the member has a conflict of interest that should disqualify that member from acting on a particular matter.
 4. If a member has recused himself or is disqualified from participating in a matter before the Board, the recusal or disqualification and the reason(s) for it shall be recorded in the meeting minutes.

Section 4.2 – Resignation and Vacancies

A member who chooses to resign shall provide written notice of resignation to:

1. The Governor;
2. The Chair; and
3. The Director.

Section 4.3 – Level of Effort

Members shall expend the time and effort necessary to ensure that they fully understand their duties and obligations as members of the Board.

Article 5 – Roles and Responsibilities

Section 5.1 – The Board

The Board shall carry out all duties assigned to it under the Title 24, Subtitle 7 of the Education Article, including:

- ~~A. Developing an implementation plan to phase in the establishment and operation of the system and Center;~~

³ Financial Disclosure Statements can be filed online - <https://efds.ethics.state.md.us/>.

- B. Providing general oversight and direction to the Center;
- C. Approving the annual budget for the Center;
- D. Establishing the policy and research agenda of the Center;
- E. Creating and maintaining an inventory of the individual student data proposed to be maintained in the system and required to be reported by State and federal education mandates;
- F. Developing and implementing policies to comply with the federal Family Educational Rights and Privacy Act and any other privacy measures, as required by law or the Governing Board; and
- G. Developing a detailed data security and safeguarding plan that includes:
 - 1. Authorized access and authentication for authorized access;
 - 2. Privacy compliance standards;
 - 3. Privacy and security audits;
 - 4. Breach notification and procedures; and
 - 5. Data retention and disposition policies;
- ~~H. Overseeing routine and ongoing compliance with the federal Family Educational Rights and Privacy Act and other relevant privacy laws and policies;~~
- I. Ensuring that any contracts that govern databases that are outsourced to private vendors include express provisions that safeguard privacy and security and include penalties for noncompliance;
- J. Designating a standard and compliance timeline for electronic transcripts that includes the use of SASID to ensure the uniform and efficient transfer of student data between local education agencies and institutions of higher education;
- K. Reviewing research requirements and setting policies for the approval of data requests from State and local agencies, the Maryland General Assembly, and the public; and
- L. Submitting an annual report to the Governor and the General Assembly that meets the requirements of §24-705(b) of the Education Article.

Section 5.2 – The Director and Center Staff

- A. The Director shall carry out all duties and functions assigned to the Center under § 24-703(f) of the Education Article.
- B. The duties of the Center include the performance of the following functions and duties:
 - 1. Serve as a central repository of student data and workforce data in the Maryland Longitudinal Data System, including data sets provided by MSDE, MHEC, local education agencies, institutions of higher education, DJS and DoL;
 - 2. Oversee and maintain the warehouse of the MLDS data sets;
 - 3. Ensure routine and ongoing compliance with the federal Family Educational Rights and Privacy Act, the Unemployment Insurance privacy and confidentiality laws, the MLDS Partner Data Sharing MOUs and other relevant confidentiality and privacy laws and policies, including:
 - a. The required use of de-identified data in data research and reporting;
 - b. The use of aggregate data in the release of data in reports and in response to data requests;
 - c. The required disposition of information and data that is no longer needed;
 - d. Providing data security, including the capacity for audit trails;

- e. Providing for performance of regular audits for compliance with data privacy and security standards; and
 - f. Implementing guidelines and policies that prevent the reporting of other potentially identifying data;
4. Conduct research using timely and accurate student data and workforce data to improve the State's education system and guide decision making by State and local governments, educational agencies, institutions, teachers, and other education professionals pursuant to the Board-approved research agenda;
 5. Conduct research relating to:
 - a. The impact of State and federal education programs;
 - b. The performance of educator preparation programs; and
 - c. Best practices regarding classroom instruction, education programs and curriculum, and segment alignment;
 6. Fulfill information and data requests to facilitate State and federal education reporting with existing State agencies as appropriate;
 7. Fulfill approved public information requests;
 8. Complete and submit to the Governor and the General Assembly an annual report on dual enrollment as specified under §24-703.1 of the Education Article.

Section 5.3 – Cybersecurity Subcommittee

A. The MLDS shall have a Cybersecurity Subcommittee (CS).

B. The CS shall be comprised of the following members:

1. The Director;
2. The Chief Information Officer of the MLDS;
3. The Chief Information Officer or technical designee of MSDE;
4. The Chief Information Officer or technical designee of MHEC;
5. The Chief Information Officer or technical designee of Labor;
6. The Chief Information Officer or technical designee of DJS;
7. The Chief Information Officer or technical designee of DHS;
8. The Chief Information Officer or technical designee of USM;
9. The Chief Information Officer or technical designee of MICUA;
10. The Chief Information Officer or technical designee of MACC;
11. The Chief Information Security officer of the agencies in paragraphs 3 through 9;
12. The member of the Governing Board designated to serve pursuant to §24-704(c) of the Education Article;
13. Additional members of the Governing Board appointed by the Chairman; and
14. The State Chief Information Security Officer and Deputy Information Security Officer at the Department of Information Technology.

C. The CS shall meet on a schedule established by the Chief Information Officer of the MLDS to discuss IT security and infrastructure.

Section 5.4 – Delegation of Duties to the Director

The Board delegates the following duties to the Director:

- A. Appointing staff pursuant to the Center's budget;
- B. Authorizing staff appropriate levels of access to data maintained by the Center;

- C. Subject to Section 5.5, entering into contracts and agreements, including grants and interagency agreements, in an amount not to exceed \$10,000, necessary to carry out the day-to-day operations of the Center; and
- D. Applying for grants within the Board approved Research Agenda and as specified by the Policies and Procedures for External Researcher and Grant Funded Projects.

Section 5.5 – Expenditure of Center Funds

- A. The Governing Board delegates to the Executive Director authority to expend Center funds up to \$10,000.
- B. For expenditures over \$10,000, the Executive Director shall seek the approval of the full Governing Board at its next regularly scheduled meeting.
- C. If the Executive Director determines the need for an unanticipated or emergency expenditure over \$10,000 that cannot wait until the next regularly scheduled Governing Board meeting, the Executive Director shall inform the Chair, who may:
 - 1. Approve the expenditure;
 - 2. Call a special meeting of the Governing Board to approve the expenditure; or
 - 3. Defer a decision until the next scheduled Governing Board meeting.
- D. Any document relating to expenditures exceeding \$10,000 must be signed by the Board Chair.
- E. The Executive Director shall provide detailed information about expenditures over \$10,000 in the report required under Section 3.3C.

Section 5.6 – Personnel Management

- A. As required under § 24-703(d) of the Education Article, the Board shall appoint the Director.
- B. The Director shall appoint and supervise the staff of the Center.
 - 1. The Director shall perform or ensure the performance of annual performance evaluations of staff.
 - 2. The Director shall follow the requirements of the State Personnel and Pensions Article and any applicable regulations in all matters concerning leave, discipline, or termination.

~~Section 5.7 – Vice-Chair Rotation Schedule~~

~~The bylaws were first established, approved and went into effect for calendar year 2014. The vice-chair position rotates among the following ex-officio board members:~~

2020	Chancellor of the University System of Maryland
2021	Secretary of Juvenile Services
2022	Secretary of Higher Education [^]
2023	State Superintendent of Schools
2024	Secretary of Labor
2025	<u>Secretary of Human Resources</u>

[^]Secretary of Higher Education is the Chair of the Governing Board.

Article 6. Non-Discrimination and Equity Statement

The MLDS and its Governing Board affirm that it shall not discriminate in any manner against any employee, applicant for employment, or clients of services, because of race, color, religion, creed, age, sex, marital status, national origin, ancestry, sexual orientation, pregnancy, physical or mental disability, or limited English proficiency, so as reasonably to preclude the performance of such employment and/or services provided. The MLDS and its Governing Board further affirm that it shall take into consideration diversity, equity and inclusion in its policies and procedures, and in setting and refining the research agenda.

Article 7. Organizational Placement and Location of the Center

- A. Overview - Education Article, §§ 24-702(c) and 24-704(g)(1) Annotated Code of Maryland, directs the Governing Board to determine the organizational placement and location of the Center.
- B. Following an open solicitation for proposals, the Governing Board selected and adopted an organization plan that includes the following:
 - a. Headquarters - The MLDS Center headquarters shall be located at the University of Maryland, Baltimore.
 - b. Research Branch - The University of Maryland, Baltimore is selected to serve as the MLDS Center Research Branch. The Center shall provide funding in its annual budget sufficient for the University to:
 - i. Provide a faculty member to serve as the Research Branch Director;
 - ii. Provide a statistician; and
 - iii. Include faculty and staff researchers at Maryland public institutions of higher education to work on research projects, identified by the Research Branch Director in consultation with the Executive Director.
 - c. Liaisons - The Center shall establish liaison positions, as supported by its annual budget, with each of its data sharing partner agencies. Each liaison shall be fully funded by the Center and shall complete fifty percent of his or her assigned duties for the partner agency and fifty percent for the MLDS Center.
 - d. Data Center Hosting - The Governing Board directs the Center to locate its data system within the enterprise data Center established by the Maryland Department of Information Technology.