

A Bridge to Graduation: Testing the Effects of an Alternative Pathway for Students Who Fail Exit Exams

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Background and Motivation

- States expanded the use of standardized subject-area exams as a high school graduation requirement in the aim to improve standards for public education and increase college-readiness.
- Studies suggest that high school exit exams are not meeting their goals (e.g., Dee & Jacob 2007, Papay, Murnane & Willett 2010).
- Alternative graduation pathways offer another option for students to demonstrate mastery of tested subjects.
- Hemelt and Marcotte (2013) find that adding exit exams did not increase dropout in states where students can use an alternate graduation pathway
- **Can non-test alternatives to exit exams provide students with equivalent preparation for college and the workforce?**

Maryland Exam Policy

- Since 2005, Maryland has required exit exams in Algebra, Biology, and English.
- Maryland also offers the Bridge Plan for Academic Validation:
 - ✓ Students are eligible after attempting and failing an exit exam 2 times
 - ✓ Students who complete Bridge get the same diploma as test-passers

Research Questions

Conditioned on failing an exit exam twice:

- Do **Bridge completers** have different post-secondary outcomes than **test-passers**?
- Do **Bridge completers** have better post-secondary outcomes than **non-completers**?



Data

- Maryland Longitudinal Data System Center (MLDSC)
- All Maryland public high school freshmen from 2008 to 2011 (exit exams required for graduation)
- Follow them through 4 years of public high school in Maryland including all attempted exit exams, and all completed Bridge projects
- Background data from middle school in Maryland public schools
- Post-secondary outcomes from
 - ✓ National Student Clearinghouse & MHEC – 2 & 4-year college enrollment in the US
 - ✓ Maryland Unemployment Insurance data - employment & wages

Empirical Challenge

Estimate the relationship between Bridge and post-secondary outcomes

- Students are selected into Bridge eligibility by failing tests (*observable*)
- Students self-select into Bridge completion based on motivation, feelings about tests, advice from teachers, peer influence, etc. (*unobservable*)
- Overcome selection bias by:
 - ✓ Selecting a sample of students who are eligible to Bridge & similarly motivated to graduate
 - ✓ Regression with matching strategies
 - ✓ Controlling for observable testing history, demographics, etc.

Sample Selection

- Only students who are eligible to Bridge in each subject
 - ✓ Failed two attempts in at least one subject
 - ✓ Attempted every exit exam at least once
 - ✓ Disaggregated analysis by subject

- Eliminate confounding effects of school transfer or early dropout
 - ✓ 4 years of high school enrollment in the local school system
 - ✓ No more than one within-district transfer during high school

Empirical Matching Strategies

Cell Fixed Effects Model

$$Y_{ijc} = \alpha + \beta(\text{Bridge}_i) + \gamma(\mathbf{X}_i) + \theta_j + \delta_{\text{cohort}} + \varepsilon_{ijc} \quad (1)$$

θ_j - fixed effects group students in cells with identical school, race, gender, FRLP status, and distance bins from passing second exit exam attempt

- ✓ Includes only cells with at least one Bridger and one Comparison Student

Propensity Score Matching

$$Pscore_{isc} = \text{prob}(\text{Bridge} = 1) = \alpha + \gamma(\mathbf{X}_i) + \pi_{\text{school}} + \delta_{\text{cohort}} + \varepsilon_{isc} \quad (2)$$

- ✓ Local-linear regression method of p-score matching
- ✓ LLR + within-school district matching (robustness)

Controls for Observables

Pre-high school engagement and performance (Warren & Edwards, 2005)

- ✓ 8th grade attendance
- ✓ 8th grade disciplinary suspensions
- ✓ Middle school assessment scores in math, reading, and science

Demographics

- ✓ Race, gender, ever FRLP, SPED, ELL, Title I, Homeless

Exit exam performance

- ✓ First attempt score in all 3 subjects
- ✓ Second attempt score in Bridge subject

School policies and resources

- ✓ School and cohort fixed effects

2 COMPARISONS

Bridge vs. Test Passer / Bridge vs. No Diploma

3 SUBJECTS

Algebra / Biology / English

3 OUTCOME DOMAINS

College Enrollment / MD UI Employment /
MD UI Wages

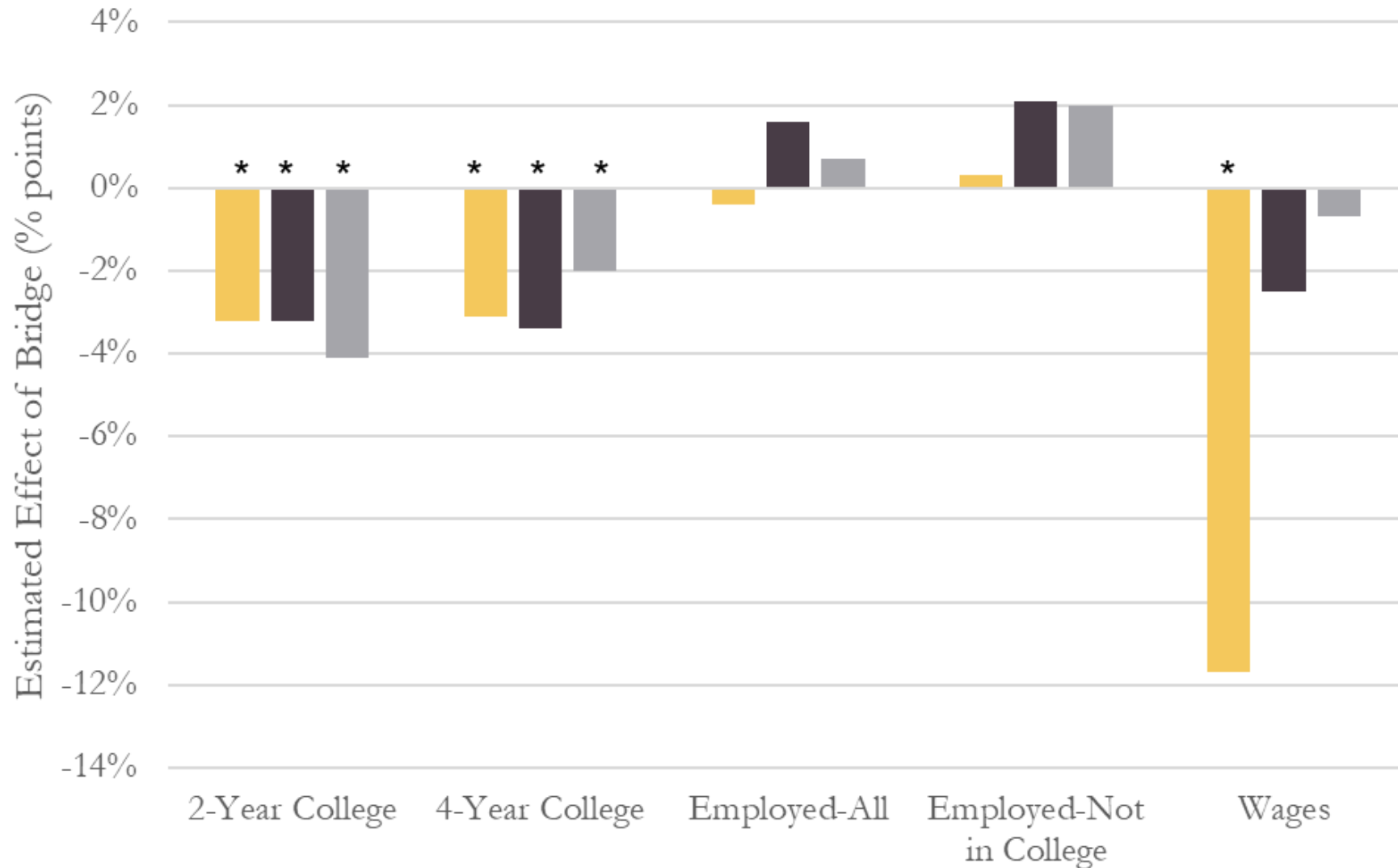
Subgroup Analysis By:

Race, FRLP, SPED, number of eligible Bridge subjects, and
distance from passing

Robustness Checks:

Within-district matching, High-Eligibility districts

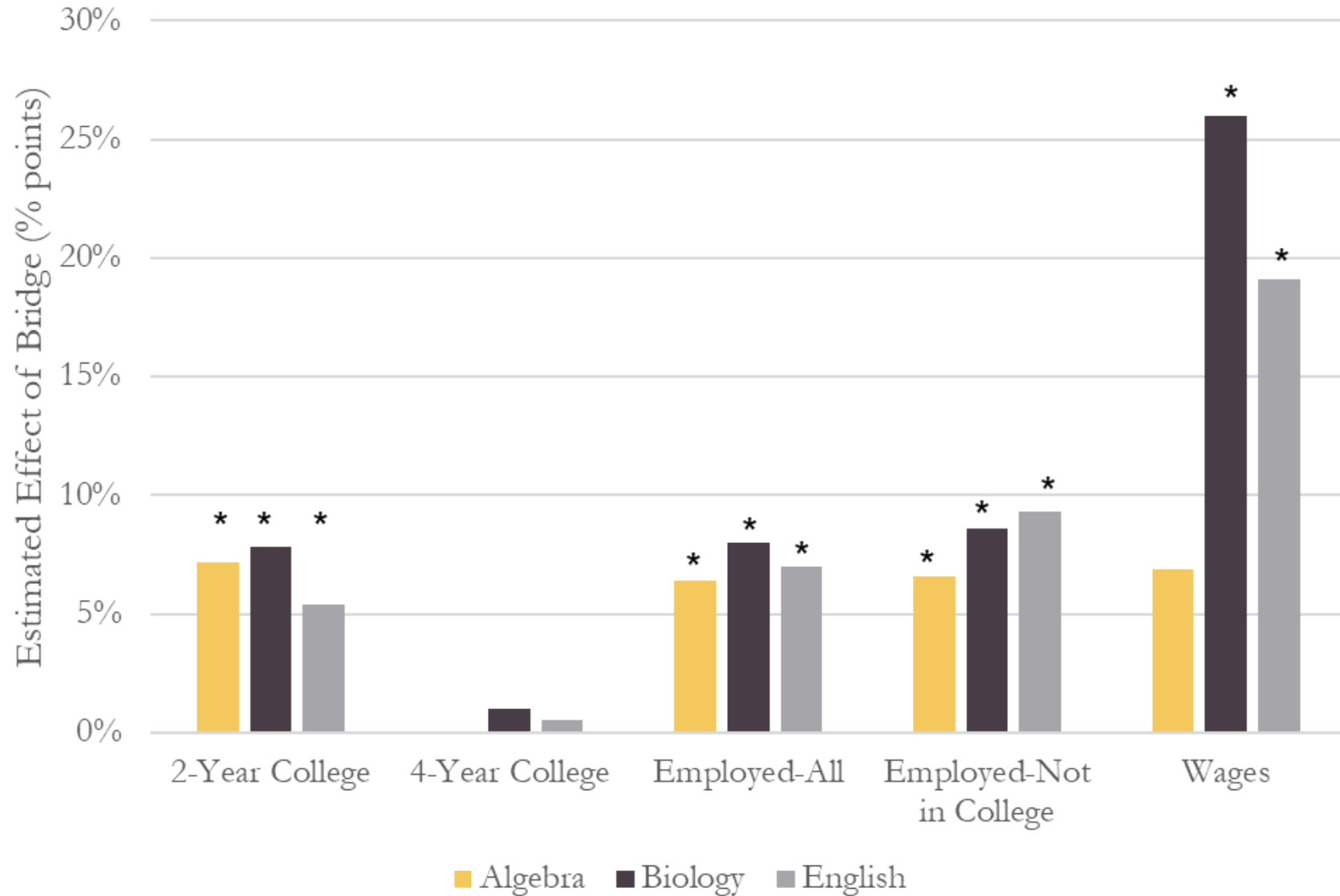
Results: Bridge vs. Test-Passers



Results of cell-matched fixed effects regression. * $p < 0.05$

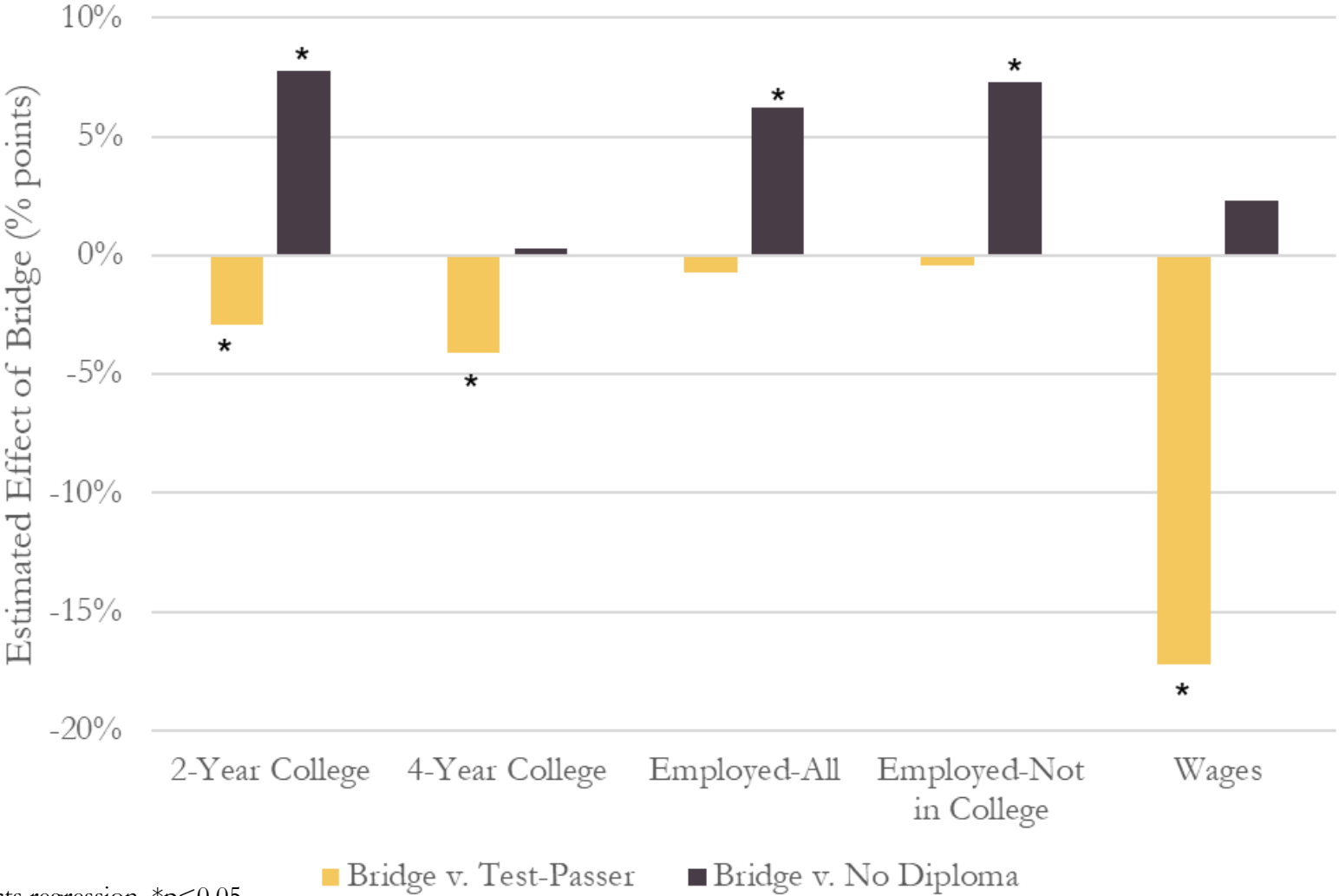
■ Algebra ■ Biology ■ English

Results: Bridge vs. Non-Completers



Results of cell-matched fixed effects regression. *p<0.05

Results: Black Students – Algebra



Results of cell-matched fixed effects regression. *p<0.05

Key Findings

- Bridge students are ...
 - ✓ Less likely to go to college than similar students who retake exit exams
 - ✓ Have similar rates of employment to test-passer
 - ✓ More likely to go to 2-year college, work, and earn more than similar students who don't complete high school on time

- Bridge Program ...
 - ✓ Has positive effects relative to non-completion for subpopulations at most risk of dropout
 - ✓ Non-test alternative could serve as counterbalance to high exit exam failure rates.

Thank you!

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